June 21, 2010

As passed by the sente conferees

** Senate Counter Offer **

Title: Title XIV

Matter: Mortgage Reform and Anti-Predatory Lending

The Senate accepts the following House proposals for amendments to the Base text (numbers refer to House offer sheet):

- 3. House proposal providing for legal assistance for foreclosure-related issues, with a modification.
- 4. House proposal to provide the Department of Housing and Urban Development, the Department of Veterans Affairs, the Department of Agriculture, and the Rural Housing Service the authority to define "Qualified Mortgages" for the loans they insure, guarantee or administer with modification.
- 5. House proposal to revise the definition of "Mortgage Originator" relating to seller financing.
- 6. House proposal to sunset the Home Valuation Code of Conduct and improve implementation of appraisal independence standards, with modification.

The Senate does not accept the following House proposals for amendments to the Basa text:

- 1. House provision providing emergency mortgage relief for anemployed homeowners.
- 2. House provision for assistance to the neighborhood stabilization program

The Senate proposes the following amendments to the Base text:

- 1. An amendment requiring the Federal Reserve Board to adjust the criteria for smaller loans in establishing the points and fees threshold for a qualified mortgage.
- 2. An amendment to give the Director of the CFPB responsibility, jointly with the Secretary of HUD, for establishing the default and foreclosure database, and to provide for privacy protections.
- 3. An amendment to provide the Federal Reserve Board with additional flexibility to define qualified mortgages made by rural banks, and flexibility to exempt such banks from establishing escrow accounts.



HOUSE PROPOSED AMENDMENT TO TITLE XIV

Page 1782, line 23, strike "1 property in any 36-month period" and insert "3 properties in any 12-month period".

Page 1812, strike line 7 and all that follows through page 1813, line 9, and insert the following:

"(ii) LOAN DEFINITION.—The fol-
lowing agencies shall, in consultation with
the Board, prescribe rules defining the
types of loans they insure, guarantee or
administer, as the case may be, that are
qualified mortgages for purposes of sub-
section (c)(2)(A), and such rules may re-
vise, add to, or subtract from the criteria
used to define a qualified mortgage under
subsection (e)(2)(A), upon a finding that
such rules are consistent with the purposes
of this section and section 129B, to pre-
vent circumvention or evasion thereof, or
to facilitate compliance with such sec-
tions—

	-
1	"(I) The Department of Housing
2	and Urban Development, with regard
3	to mortgages insured under the Na-
4	tional Housing Act (12 U.S.C. 1707
5	et seq.);
6	"(II) The Secretary of Veterans
7	Affairs, with regard to a loan made or
8	guaranteed by the Secretary of Vet-
9	erans Affairs;
10	"(III) The Secretary of Agri-
11	culture, with regard loans guaranteed
12	by the Secretary of Agriculture pursu-
13	ant to 42 U.S.C. 1472(h); and
14	"(IV) The Rural Housing Serv-
15	ice, with regard to loans insured by
16	the Rural Housing Service.".
	Page 1921, after line 11, insert the following new

Page 1921, after line 11, insert the following new subsections (and redesignate subsequent subsections accordingly):

17 "(g) INTERIM FINAL REGULATIONS.—The Board
18 shall, for purposes of this section, prescribe interim final
20 regulations no later than 60 days after the date of enact20 ment of this section defining with specificity acts or prac21 tices that violate appraisal independence in the provision
22 of mortgage lending services for a consumer credit trans-

<--90 days

- 1 action secured by the principal dwelling of the consumer
- 2 or mortgage brokerage services for such a transaction and
- 3 defining any terms in this section or such regulations.
- 4 "(h) LIMITATIONS.—Nothing in this section shall
- 5 prohibit mortgage lenders, the Federal National Mortgage
- 6 Association, or the Federal Home Loan Mortgage Cor-
- 7 poration from accepting any appraisal report completed by
- 8 an appraiser selected, retained, or compensated by a mort-
- 9 gage loan originator licensed or registered in accordance
- 10 with section 1501 et seq. of the SAFE Mortgage Licensing
- 11 Act of 2008, so long as such mortgage loan originator cer-
- 12 tifies adherence to the appraisal independence require-
- 13 ments of subsection (b) and any regulations prescribed
- 14 thereunder.
- 15 "(i) CUSTOMARY AND REASONABLE FEE.—
- 16 "(1) IN GENERAL.—Lenders and their agents
- shall compensate fee appraisers at a rate that is cus-
- tomary and reasonable for appraisal services per-
- formed in the market area of the property being ap-
- 20 praised. Evidence for such fees may be established
- 21 by objective third-party information, such as govern-
- ment agency fee schedules, academic studies, and
- independent private sector surveys. Fee studies shall
- 24 exclude assignments ordered by known appraisal
- 25 management companies.

1	"(2) FEE APPRAISER DEFINITION.—For pur-
2	poses of this section, the term 'fee appraiser' means
3	a person who is not an employee of the mortgage
4	loan originator or appraisal management company
5	engaging the appraiser and is—
6	"(A) a State licensed or certified appraiser
7	who receives a fee for performing an appraisal
8	and certifies that the appraisal has been pre-
9	pared in accordance with the Uniform Stand-
10	ards of Professional Appraisal Practice; or
11	"(B) a company not subject to the require-
12	ments of section 1124 of the Financial Institu-
13	tions Reform, Recovery, and Enforcement Act
14	of 1989 (12 U.S.C. 3331 et seq.) that utilizes
15	the services of State licensed or certified ap-
16	praisers and receives a fee for performing ap-
17	praisals in accordance with the Uniform Stand-
18	ards of Professional Appraisal Practice.
19	"(3) EXCEPTION FOR COMPLEX ASSIGN-
20	MENTS.—In the case of an appraisal involving a
21	complex assignment, the customary and reasonable
22	fee may reflect the increased time, difficulty, and
23	scope of the work required for such an appraisal and
24	include an amount over and above the customary
25	and reasonable fee for non-complex assignments.

- 1 "(j) SUNSET.—Effective on the date the interim final
- 2 regulations are promulgated pursuant to subsection (g),
- 3 the Home Valuation Code of Conduct announced by the
- 4 Federal Housing Finance Agency on December 23, 2008,
- 5 shall have no force or effect.".

Page 1922, line 8, strike "and (f)" and insert "(f), (h), and (i)".

Page 1967, after line 2, insert the following new sections:

6 SEC. 1495. EMERGENCY MORTGAGE RELIEF.

- 7 (a) Use of TARP Funds.—Using the authority
- 8 available under sections 101(a) and 115(a) of division A
- 9 of the Emergency Economic Stabilization Act of 2008 (12
- 10 U.S.C. 5211(a), 5225(a)), the Secretary of the Treasury
- 11 shall transfer to the Secretary of Housing and Urban De-
- 12 velopment \$3,000,000,000, and the Secretary of Housing
- 13 and Urban Development shall credit such amount to the
- 14 Emergency Homeowners' Relief Fund, which such Sec-
- 15 retary shall establish pursuant to section 107 of the Emer-
- 16 gency Housing Act of 1975 (12 U.S.C. 2706), as such
- 17 Age is amended by this section, for use for emergency
- mortgage assistance in accordance with title I of such Act.

1	(b) REAUTHORIZATION OF EMERGENCY MORTGAGE
2	RELIEF PROGRAM.—Title I of the Emergency Housing
3	Act of 1975 is amended—
4	(1) in section 103 (12 U.S.C. 2702)—
5	(A) in paragraph (2)—
6	(i) by striking "have indicated" and
7	all that follows through "regulation of the
8	holder" and insert "have certified";
9	(ii) by striking "(such as the volume
10	of delinquent loans in its portfolio)"; and
11	(iii) by striking , except that such
12	statement" and all that follows through
13	"purposes of this title"; and
14	(B) in paragraph (4), by inserting "or
15	medical conditions" after "adverse economic
16	conditions";
17	(2) in section 104 (12 U.S.C. 2703)—
18	(A) in subsection (b), by striking ", but
19	such assistance" and all that follows through
20	the period at the end and inserting the fol-
21	lowing: ". The amount of assistance provided to
22	a homeowner under this title shall be an
23	amount that the Secretary determines is rea-
24	sonably necessary to supplement such amount
25	as the homeowner is capable of contributing to-

1	ward such mortgage payment, except that the
2	aggregate amount of such assistance provided
3	for any homeowner shall not exceed \$50,000."/
4	(B) in subsection (d), by striking "interest
5	on a loan or advance" and all that follows
6	through the end of the subsection and inserting
7	the following: "(1) the rate of interest on any
8	loan or advance of credit insured ander this
9	title shall be fixed for the life of the loan or ad-
10	vance of credit and shall not exceed the rate of
11	interest that is generally charged for mortgages
12	on single-family housing insured by the Sec-
13	retary of Housing and Urban Development
14	under title II of the National Housing Act at
15	the time such loan or advance of credit is made,
16	and (2) no interest shall be charged on interest
17	which is deferred on a loan or advance of credit
18	made under this title. In establishing rates,
19	terms and conditions for loans or advances of
20	credit made under this title, the Secretary shall
21	take into account a homeowner's ability to
22	repay such loan or advance of credit."; and
23	(C) in subsection (e), by inserting after the
24	period at the end of the first sentence the fol-
25	lowing: "Any eligible homeowner who receives a

1	grant or an advance of credit under this title
2	may repay the loan in full, without penalty, by
3	lump sum or by installment payments at any
4	time before the loan becomes due and pay
5	able.";
6	(3) in section 105 (12 U.S.C. 2704)—
7	(A) by striking subsection (b);
8	(B) in subsection (e)—
9	(i) by inserting "and emergency mort-
10	gage relief payments made under section
11	106" after "insured under this section";
12	and
13	(ii) by striking "\$1,500,000,000 at
14	any one time" and inserting
15	"\$3,000,000,000"·
16	(C) by redesignating subsections (c), (d),
17	and (e) as subsections (b), (c), and (d), respec-
18	tively; and
19	(D) by adding at the end the following new
20	subsection:
21	"(e) The Secretary shall establish underwriting
22	guidelines or procedures to allocate amounts made avail-
23	able for joans and advances insured under this section and
24	for emergency relief payments made under section 106
25	based on the likelihood that a mortgagor will be able to

1	resume mortgage payments, pursuant to the requirement
2	under section 103(5).";
3	(4) in section 107—
4	(A) by striking "(a)"; and
5	(B) by striking subsection (b);
6	(5) in section 108 (12 U.S.C. 2707), by adding
7	at the end the following new subsection:
8	"(d) Coverage of Existing Programs.—The Sec-
9	retary shall allow funds to be administered by a State that
10	has an existing program that is determined by the Sec-
11	retary to provide substantially similar assistance to home-
12	owners. After such determination is made such State shall
13	not be required to modify such program to comply with
14	the provisions of this title.";
15	(6) in section 109 (12 U.S.C. 2708)—
16	(A) in the section heading, by striking
17	"AUTHORIZATION AND";
18	(B) by striking subsection (a);
19	(c) by striking "(b)"; and
20	(D) by striking "1977" and inserting
21	/°2011";
22	(7) by striking sections 110, 111, and 113 (12)
23	U.S.C. 2709, 2710, 2712); and
24	(8) by redesignating section 112 (12 U.S.C.
25	2711) as section 110.

1	SEC. 1496. ADDITIONAL ASSISTANCE FOR NEIGHBORHOOD
2	STABILIZATION PROGRAM.
3	Using the authority made available under sections
4	101(a) and 115(a) of division A of the Emergency Eco-
5	nomic Stabilization Act of 2008 (12 U.S.C. 5211(a),
6	5225(a)), the Secretary of the Treasury shall transfer to
7	the Secretary of Housing and Urban Development
8	\$1,000,000,000, and the Secretary of Housing and Urban
9	Development shall use such amounts for assistance to
10	States and units of general local government for the rede-
11	velopment of abandoned and foreclosed homes, in accord-
12	ance with the same provisions applicable under the second
13	undesignated paragraph under the heading "Community
14	Planning and Development—Community Development
15	Fund" in title XII of division A of the American Recovery
16	and Reinvestment Act of 2009 (Public Law 111-5; 123
17	Stat. 217) to amounts made available under such second
18	undesignated paragraph, except as follows:
19	(1) Notwithstanding the matter of such second
20	undesignated paragraph that precedes the first pro-
21	riso, amounts made available by this section shall re-
22	main available until expended.
23	(2) The 3rd, 4th, 5th, 6th, 7th, and 15th pro-
24	visos of such second undesignated paragraph shall
25	not apply to amounts made available by this section.

1	(3) Amounts made available by this section
2	shall be allocated based on a funding formula for
3	such amounts established by the Secretary in ac-
4	cordance with section 2301(b) of the Housing and
5	Economic Recovery Act of 2008 (42 U.S.C. 5301
6	note), except that—
7	(A) notwithstanding paragraph (2) of such
8	section 2301(b), the formula shall be estab-
9	lished not later than 30 days after the date of
10	the enactment of this Act.
11	(B) the Secretary may not establish any
12	minimum grant amount or size for grants to
13	States;
14	(C) the Secretary may establish a min-
15	imum grant amount for direct allocations to
16	units of general local government located within
17	a State, which shall not exceed \$1,000,000; and
18	(D) each State and local government re-
19	eiving grant amounts shall establish proce-
20	dures to create preferences for the development
21	of affordable rental housing for properties as-
22 /	sisted with amounts made available by this sec
23	tion.

1	(4) Paragraph (1) of section 2301(c) of the
2	Housing and Economic Recovery Act of 2008 shall
3	not apply to amounts made available by this section,
4	(5) Section 2302 of the Housing and Economic
5	Recovery Act of 2008 shall not apply to amounts
6	made available by this section.
7	(6) The fourth proviso from the end of such
8	second undesignated paragraph shall be applied to
9	amounts made available by this section by sub-
10	stituting "2013" for "2012".
11	(7) Notwithstanding section 2301(a) of the
12	Housing and Economic Recovery Act of 2008, the
13	term "State" means any State of the United States,
14	the District of Columbia, the Commonwealth of
15	Puerto Rico, the Commonwealth of the Northern
16	Mariana Islands, Guam, the Virgin Islands, Amer-
17	ican Samoa, and other territory or possession of the
18	United States for purposes of this section and title
19	III of division B of such Act, as applied to amounts
20	made available by this section.
21	(8)(A) None of the amounts made available by
22	this section shall be distributed to—
23	(i) any organization which has been con-
24	victed for a violation under Federal law relating
25	to an election for Federal office; or

1	(ii) any organization which employs appli-
2	cable individuals.
3	(B) In this paragraph, the term "applicable in-
4	dividual" means an individual who—
5	(i) is—
6	(I) employed by the organization in a
7	permanent or temporary capacity;
8	(II) contracted or retained by the or-
9	ganization; or
10	(III) acting on behalf of, or with the
11	express or apparent authority of, the orga-
12	nization; and
13	(ii) has been convicted for a violation
14	under Federal law relating to an election for
15	Federal office.
16	SEC. 1497. LEGAL ASSISTANCE FOR FORECLOSURE-RE-
17	LATED ISSUES.
18	(a) ESTABLISHMENT.—The Secretary of Housing
19	and Urban Development (hereafter in this section referred
20	to as the "Secretary") shall establish a program for mak-
21	ing grants for providing a full range of foreclosure legal
22	assistance to low- and moderate-income homeowners and
23	tenants related to home ownership preservation, home
24	foreclosure prevention, and tenancy associated with home
25	foreclosure.

1	(b) COMPETITIVE ALLOCATION.—The Secretary shall
2	allocate amounts made available for grants under this sec-
3	tion to State and local legal organizations on the basis
4	of a competitive process. For purposes of this subsection
5	"State and local legal organizations" are those State and
6	local organizations whose primary business or mission is
7	to provide legal assistance.
8	(c) PRIORITY TO CERTAIN AREAS.—In allocating
9	amounts in accordance with subsection (b), the Secretary
10	shall give priority consideration to State and local legal
11	organizations that are operating in the 100 metropolitan
12	statistical areas (as that term is defined by the Director
13	of the Office of Management and Budget) with the highest
14	home foreclosure rates.
15	(d) Legal Assistance.—
16	(1) IN GENERAL.—Any State or local legal or-
17	ganization that receives financial assistance pursu-
18	ant to this section may use such amounts only to as-
19	sist—
20	(A) homeowners of owner-occupied homes
21	with mortgages in default, in danger of default,
22	or subject to or at risk of foreclosure; and
23	(B) tenants at risk of or subject to eviction
24	as a result of foreclosure of the property in
25	which such tenant resides.

1	(2) COMMENCE USE WITHIN 90 DAYS.—Any
2	State or local legal organization that receives finan-
3	cial assistance pursuant to this section shall begin
4	using any financial assistance received under this
5	section within 90 days after receipt of the assist-
6	ance.
7	(3) PROHIBITION ON CLASS ACTIONS.—No
8	funds provided to a State or local legal organization
9	under this section may be used to support any class
10	action litigation.
11	(4) LIMITATION ON LEGAL ASSISTANCE.—Legal
12	assistance funded with amounts provided under this
13	section shall be limited to mortgage-related default,
14	eviction, or foreclosure proceedings, without regard
15	to whether such foreclosure is judicial or nonjudicial.
16	(5) EFFECTIVE DATE.—Notwithstanding any
17	other provision of this Act, this subsection shall take
18	effect on the date of the enactment of this Act.
19	(e) Limitation on Distribution of Assist-
20	ANCE.—
21	(1) IN GENERAL.—None of the amounts made
22	available under this section shall be distributed to-
23	(A) any organization which has been con-
24	victed for a violation under Federal law relating
25	to an election for Federal office; or

1	(B) any organization which employs appli-
2	cable individuals.
3	(2) DEFINITION OF APPLICABLE INDIVID-
4	UALS.—In this subsection, the term "applicable indi-
5	vidual" means an individual who—
6	(A) is—
7	(i) employed by the organization in a
8	permanent or temporary capacity;
9	(ii) contracted or retained by the or-
10	ganization; or
11	(iii) acting on behalf of, or with the
12	express or apparent authority of, the orga-
13	nization; and
14	(B) has been convicted for a violation
15	under Federal law relating to an election for
16	Federal office.
17	(f) AUTHORIZATION OF APPROPRIATIONS.—There
18	are authorized to be appropriated to the Secretary
19	\$35,000,000 for each of fiscal years 2011 through 2014 2012
20	for grants under this section.



Insert A

Exemption of Certain Refinancings from Ability-to-Repay Verification and Documentation Requirements

On page 2 of the House offering, after line 16, insert the following:

"(9) Exemption for Refinancings for Loans Guaranteed by Certain Agencies of the Federal Government.

Any refinancing of a residential mortgage loan made, guaranteed, or insured by the Department of Veterans Affairs, the Federal Housing Administration, the Department of Agriculture, or the Rural Housing Service is not required to meet the requirements of this section, provided that the refinancing is also made, guaranteed or insured by the Department of Veterans Affairs, the Federal Housing Administration, the Department of Agriculture, or the Rural Housing Service and that:

- (A) The consumer is not 30 days or more past due on the prior existing residential mortgage loan;
- (B) The refinancing does not increase the principal balance outstanding on the prior existing residential mortgage loan, except to the extent of fees and charges allowed by the Department or Administration making, guaranteeing, or insuring the refinancing;
- (C) Total points and fees (as defined in Section 1413(c)(2)(C)) payable in connection with the loan do not exceed 3 percent of the total loan amount;
- (D) The interest rate on the refinanced loan is lower than the interest rate of the original loan;
- (E) The refinanced loan does not have a payment schedule that allows the consumer to defer repayment of principal or that results in a balloon payment as defined in Sec. 1413(c)(2)(A)(ii); and
- (F) Both the residential mortgage loan being refinanced and the refinancing satisfy all requirements of the Department or Administration making, guaranteeing, or insuring the refinancing.

Direct promulgation of rules to adjust qualified mortgage point and fee thresholds for smaller loans.

Page 1811, after line 12, insert the following:

"(E) SMALLER LOANS.—The Board shall prescribe rules adjusting the criteria under subparagraph (A)(vii) in order to permit lenders that extend smaller loans to meet the requirements of the presumption of compliance under subsection (b)(1). In prescribing such rules, the Board shall consider the potential impact of such rules on rural areas and other areas where home values are lower.".



Amend #2

Restoring American Financial Stability Conference Amendment

[Page and line numbers refer to the Conference base text of H.R. 4173]

AMENDMENT offered by Senator Reed.

- 1 On page 1879, line 3, insert "and the Director of the
- 2 Bureau" after "Development".
- 3 On page 1879, line 9, insert "subject to subsection
- 4 (e)" after "available".
- 5 On page 1879, line 11, strike "shall" and insert
- 6 "may".
- 7 On page 1880, line 3, insert "of Housing and Urban
- 8 Development and the Director of the Bureau" after "Sec-
- 9 retary".
- 10 On page 1880, between lines 4 and 5, insert the fol-
- 11 lowing:
- 12 (d) RULE OF CONSTRUCTION.—Nothing in this sec-
- 13 tion shall be construed to encourage discriminatory or un-
- 14 sound allocation of credit or lending policies or practices.

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1	(e) PRIVACY AND CONFIDENTIALITY.—In estab-
2	lishing and maintaining the database described in sub-
3	section (a), the Secretary of Housing and Urban Develop-
4	ment and the Director of the Bureau shall—
5	(1) be subject to the standards applicable to
6	Federal agencies for the protection of the confiden-
7	tiality of personally identifiable information and for
8	data security and integrity;
9	(2) implement the necessary measures to con-
10	form to the standards for data integrity and security
11	described in paragraph (1); and
12	(3) collect and make available information
13	under this section, in accordance with paragraphs
14	(5) and (6) of section 1022(c) and the rules pre-
15	scribed under such paragraphs, in order to protect
16	privacy and confidentiality.

June 21, 2010 11:30 pm



Technical amendments balloons/escrows small rural banks



Balloon loans

On page 1805, on line 13, insert "except as provided in (E)" before the word "allow

On page 1805, on line 15, insert "except as provided in (E)" before the words "the terms of which do not"

On page 1811, between lines 12 and 13, insert the following new subparagraph (E):

- "(E) BALLOON LOANS.— The Board may, by regulation, provide that 'qualified mortgage' includes a balloon loan—
 - "(i) that meets all of the criteria for a qualified mortgage in 129C(c)(2)(A) (except clauses (i)(II), (ii), (iv), and (v));
 - "(ii) for which the creditor makes a determination that the consumer is able to make all scheduled payments, except the balloon payment, out of income or assets other than the collateral;
 - "(iii) for which the underwriting is based a payment schedule that fully amortizes the loan over a period not more than 30 years and takes into account all applicable taxes, insurance, and assessments; and
 - "(iv) that is extended by a creditor that-
 - "(i) operates predominantly in rural or underserved areas;
 - "(ii) together with all affiliates, has total annual mortgage loan originations do not exceed a limit set by the Board;
 - "(iii) retains the balloon loans in portfolio; and
 - "(iv) meets any asset size threshold and any other criteria the Board may establish, consistent with the purposes of this subtitle.

Escrows

Page 1896, insert the following new subsection (c) between lines 15 and 16 (and redesignate existing paragraphs (c), (d), (e), (f), (g), and (h) accordingly):

- "(c) EXEMPTIONS.— The Board may, by regulation, exempt from the requirement in section (a) a creditor that—
 - "(1) operates predominantly in rural or underserved areas;
 - "(2) together with all affiliates, has total annual mortgage loan originations that do not exceed a limit set by the Board;
 - "(3) retains its mortgage loan originations in portfolio; and
 - "(4) meets any asset size threshold and any other criteria the Board may establish, consistent with the purposes of this subtitle.".

Amerdment passed by voice with

FINANCIAL REFORM CONFERENCE: SENATE AMENDMENT TO SUBTITLE G OF TITLE XIV

[Page and line numbers refer to Conference Base Text]

On page 1956, between lines 3 and 4, insert the following:

1	(d) PREVENTION OF QUALIFICATION FOR CRIMINAL
2	APPLICANTS.—No person shall be eligible to receive as-
3	sistance from the Making Home Affordable Program au-
4	thorized under the Emergency Economic Stabilization Act
5	of 2008 (12 U.S.C 5201 et seq.), or any other mortgage
6	assistance program authorized or funded by that Act or
7	any other law, if such person, in connection with a mort-
8	gage or real estate transaction, has been convicted of-
9	(1) fraud;
10	(2) forgery;
11	(3) felony larceny or theft;
12	(4) money laundering;
13	(5) tax evasion; or
14	(6) any other financial crime that the Secretary
15	determines, in the sole discretion of the Secretary, to
16	be appropriate.